

# CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

GEORGE J. PROAKIS, AICP EXECUTIVE DIRECTOR

PLANNING DIVISION STAFF

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Case #: ZBA 2019-120 **Date:** November 20, 2019

**Recommendation:** Conditional approval

# PLANNING STAFF REPORT

Site: 45 South Street

**Applicant Name:** Portico Brewing Co. LLC

Applicant Address: 3 Shady Hill Square, Cambridge, MA 02138

Owner Name: BBD South St, LLC

Owner Address: 99 Crescent Avenue, Chelsea, MA 02150

City Councilor: J.T. Scott

<u>Legal Notice</u>: Applicant, Portico Brewing Co. LLC, and Owner, BBD South St, LLC, seek a Special Permit with Design Review under SZO §7.11.10.6.b to establish a drinking establishment and a Variance under SZO §5.5 and Article 9 for parking relief. BA Zone. Ward 2.

Dates of Public Hearing: Zoning Board of Appeals - November 20, 2019

#### I. PROJECT DESCRIPTION

- 1. <u>Subject Property:</u> 45 South Street is a 3,478 SF, 1-story factory unit attached to 33 South St. The unit was previously leased as storage space to Harvard University. The unit shares the east wall with the bakery, Union Sq. Donuts, is flush against the sidewalk along South and Harding Streets, and abuts Mystic Valley Foundry on the North Side.
- 2. <u>Proposal:</u> The proposal is to reuse the building as a brewery and taproom Alterations will generally be limited to interior renovations and exterior alterations including signage, windows/doors, and lighting.
- 3. <u>Green Building Practices:</u> The application states that all lighting will be LED and water from the brewing operation will be captured and reused.





# 4. <u>Comments:</u>

City Councilor: Councilor Scott has been informed of the proposal and has yet to comment as of the publication of this report.

#### II. FINDINGS FOR SPECIAL PERMIT (SZO §7.11.10.6.b):

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §5.1.4 of the SZO. This section of the report goes through §5.1.4 in detail.

# 1. <u>Information Supplied:</u>

The Staff finds that the information provided by the Applicant conforms to the requirements of §5.1.2 of the SZO and allows for a comprehensive analysis of the project with respect to the required Special Permits.

2. <u>Compliance with Standards:</u> The Applicant must comply "with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit."

#### Article 7: Permitted Uses

The establishment of a 3,266 square foot drinking establishment in the BA zoning district requires a Special Permit with Design Review (SPD) under SZO §7.11.10.6.b.

#### Article 6: Establishment of Zoning Districts

All developments within the BA District that require a special permit with design review should comply with the following guidelines to the highest degree practicable.

- 1. Give preference to locating on-site, off-street parking at the rear of the lot, behind the building or below street level, providing vehicular access from either a side street or alley where possible.
- 2. Give preference to providing landscaping along the primary street edge.

The existing building footprint occupies the entire site making it impossible to provide on-site parking and landscaping along the primary street edge.

Article 9: Off-Street Parking and Loading

Existing 3,478 sf warehouse	Proposed 2,349 drinking establishment
1 per 1,500 gross s.f. building area	1 per 110 gross s.f.
3,478 / 1,500 = 2.3	2,349  SF / 110 = 21.35
<b>2 spaces</b> (rounded down from 2.31)	<b>21 spaces</b> (rounded up from 21.35)

Since the locus does not currently have sufficient off-street parking, SZO §9.4.2 requires the proposal to only provide 50% of the additional requirement.

# 19 additional required spaces \* 50% = 9.5 spaces

The applicant is requesting a Variance from providing ten additional parking spaces.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

The proposal is consistent with the general purposes of the Ordinance as set forth under §1.2, which includes, but is not limited to promote the health, safety, and welfare of the inhabitants of the City of Somerville; to provide for and maintain the uniquely integrated structure of uses in the City; to protect health; to secure safety from fire, panic and other dangers; to conserve the value of land and buildings; to encourage the most appropriate use of land throughout the City; and to preserve and increase the amenities of the municipality.

The proposal is consistent with the purpose of the BA district, which is, "to establish and preserve business areas bordering main thoroughfares that are attractive to a wide range of uses, including retail business and services, housing, government, professional and medical offices, and places of amusement. While it is anticipated that most users will arrive by motor vehicle, it is intended that the area should be safe for and conducive to pedestrian traffic."

4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

*Surrounding Neighborhood:* The subject property is located on the north side of South Street on the block between Harding Street and Horace Street. The neighborhood is industrial in nature with a few blocks of residential house to the north and south.

Impacts of Proposal (Design and Compatibility):

Special Permits with Design Review applications must meet the design guidelines under SZO §5.1.5. The design guidelines for business districts are as follows:

1. Maintain a strong building presence along the primary street edge, continuing the established streetwall across the front of the site so as to retain the streetscape continuity; however, yards and setbacks as required by Article 8 shall be maintained.

The building takes up the entire lot and creates a street wall along South Street and Harding Street.

2. Differentiate building entrances from the rest of the primary street elevation, preferably by recessing the entry from the plane of the streetwall or by some other articulation of the elevation at the entrance.

The building entrances will be differentiated with accent lighting and paint.

3. Make use of the typical bay widths, rhythms and dimensions prevalent in buildings adjacent to the site, especially in new construction or substantial redevelopment.

N/A

4. Clearly define these bay widths, rhythms and dimensions, making them understandable through material patterns, articulations and modulations of the facades, mullion design and treatment, etc.

N/A

5. Provide roof types and slopes similar to those of existing buildings in the area.

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6. Use materials and colors consistent with those dominant in the area or, in the case of a rehabilitation or addition, consistent with the architectural style and period of the existing building. Use of brick masonry is encouraged, but not considered mandatory.

The building will remain brick and will be painted to differentiate 45 South Street and 33 South Street.

7. When parking lots are provided between buildings, abutting the primary street and breaking the streetwall, provide a strong design element to continue the streetwall definition across the site, such as a low brick wall, iron works or railing, trees, etc.

N/A

8. Locate transformers, heating and cooling systems, antennae, and the like, so they are not visible from the street; this may be accomplished, for example, by placing them behind the building, within enclosures, behind screening, etc.

The applicant intends on locate mechanical equipment on the roof.

9. Sites and buildings should comply with any guidelines set forth in Article 6 of this Ordinance for the specific base or overlay zoning district(s) the site is located within.

See finding 2 above.

- 5. <u>Housing Impact:</u> Will not create adverse impacts on the stock of existing affordable housing.
- 6. <u>SomerVision Plan:</u> Complies with the applicable goals, policies and actions of the SomerVision plan, including the following, as appropriate: Preserve and enhance the character of Somerville's neighborhoods.

#### III. FINDINGS FOR VARIANCE

A Variance (§5.5) is sought for parking relief of 10 spaces.

Existing 3,478 sf warehouse	Proposed 2,349 drinking establishment
1 per 1,500 gross s.f. building area	1 per 110 gross s.f.
3,478 / 1,500 = 2.3	2,349  SF / 110 = 21.35
<b>2 spaces</b> (rounded down from 2.31)	<b>21 spaces</b> (rounded up from 21.35)

Since the locus does not currently have sufficient off-street parking, SZO §9.4.2 requires the proposal to only provide 50% of the additional requirement.

#### 19 additional required spaces \* 50% = 9.5 spaces

The applicant is requesting a Variance from providing ten additional parking spaces.

In order to grant a variance the Board must make certain findings and determinations as outlined in §5.5.3 of the SZO.

1. There are "special circumstances relating to soil conditions, shape or topography of land or structures which especially affect such land or structures but not affecting generally the zoning district in which it is located, causing substantial hardship, financial or otherwise."

Applicant's response: We are requesting a variance for parking relief due to the specific nature of the existing building. The existing building, 45 South St., takes up the whole site and does not provide any options for parking on site. Our plans for the taproom include 58 seats. Typically we will have 2-3 employees working at one time. This results in parking relief for 17 spaces. The requirement of this many spaces places a burden on the applicant given the availability of public parking space s and the amount of other travel options available to our customers.

*Staff's response*: Staff concurs that the shape and size of the lot prevents the option of adding parking spaces on-site.

2. "The variance requested is the minimum variance that will grant reasonable relief to the owner, and is necessary for a reasonable use of the building or land."

*Applicant's response*: The variance will grant reasonable relief to Portico Brewing because it will allow us to open our taproom utilizing the many transportation options that are made available by this location.

- There are approximately 26 2-hour public parking spots within very close proximity to the building. There are many public transportation options such as the Lechmere Green Line stop, 69
- Bus (Cambridge St @Berkshire St. St op), and soon-t o-be Green Line Union Square stop
- Drop-off (Uber/Lyft) services, taxis
- Walking and biking are options for the many customers that live in the densely populated surrounding neighborhood

Furthermore, being a drinking establishment we will encourage all of our customers to avoid Driving when visiting us and utilize the man y options available to them.

*Staff's response*: Staff finds that the request is the minimum variance that will grant reasonable relief to the owner and is necessary for a reasonable use of the building as a brewery and taproom.

3. "The granting of the variance would be in harmony with the general purpose and intent of this Ordinance and would not be injurious to the neighborhood or otherwise detrimental to the public welfare."

Applicant's response: The granting of this variance will be in harmony with the Somerville Zoning Ordinance and the overall direction that the City is headed to integrate public transit back into the fabric of Somerville's many walkable neighborhoods. 45 South St., located in Boynton Yards, already has great proximity to existing public transit. Over the next few years as the Union Square Development progresses, there will be even more accessible paths to our location, such as the Green Line stop in Union Sq., bike paths, more sidewalks in Boynton Yards, and more public parking provided by new developments going in on the adjacent parcels. Moreover, granting parking relief will not be in any way injurious to the neighborhood in that there are still many public parking options within close proximity and it will encourage customers to seek alternate, and safer, modes of travel.

*Staff's response*: Staff finds that the proposal will be in harmony with the general purpose and intent of this Ordinance and will not be injurious to the neighborhood or otherwise detrimental to the public health.

#### IV. RECOMMENDATION

# Special Permit under §7.11.10.6.b and Variance under §5.5 and Article 9

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the requested **SPECIAL PERMIT and VARIANCE.** 

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
1	Approval is to establish a brewery and taproom at the site.  This approval is based upon the following application materials and the plans submitted by the Applicant:		BP/CO	ISD/Pln g.	
	Date (Stamp Date)	Submission			
	October 18, 2019	Initial application submitted to the City Clerk's Office			
	October 17, 2019	Plans submitted to OSPCD (T1, P1, P2, R1, EX1-EX3, A1.1, A5.1, and A6.1)			
	November 14, 2019	Architectural site plan			
	Any changes to the approved elevations/use that are not <i>de minimis</i> must receive SPGA approval.				
Pre	-Construction		1	1	
2	The Applicant must contact the Engineering Department to coordinate the timeline for cutting or opening the street and/or sidewalk for utility connections or other construction. There is a moratorium on opening streets from November 1st to April 1st and there is a list of streets that have additional opening restrictions.		BP	Eng	
3	The applicant must comply we connections to and modificati the municipal sewer and drair management and infiltration/i Applicant shall work with Encondition and provide the requirement.	BP	Eng.		
Cor	Construction Impacts				
4	The applicant shall post the nageneral contractor at the site expeople passing by.		During Construction	Plng.	

5	The Applicant shall at their expense replace any existing equipment (including, but not limited to street sign poles, signs, traffic signal poles, traffic signal equipment, wheel chair ramps, granite curbing, etc) and the entire sidewalk immediately abutting the subject property if damaged as a result of construction activity. All new sidewalks and driveways must be constructed to DPW standard.	СО	DPW			
6	All construction materials and equipment must be stored onsite. If occupancy of the street layout is required, such occupancy must be in conformance with the requirements of the Manual on Uniform Traffic Control Devices and the prior approval of the Traffic and Parking Department must be obtained.	During Construction	T&P			
7	For the convenience of and respect for the neighborhood, during the construction phase, construction work shall not begin prior to 7:30am and shall finish no later than 5pm Monday through Friday. There shall be no construction or construction-related work performed on weekends or holidays.	During Construction	ISD			
Miscellaneous						
8	Electrical conduits on the exterior facades of buildings shall be painted to match the wall material to which they are attached. Conduits are not allowed on the front of any structure.	СО	Plng.			
9	The Applicant, its successors and/or assigns, shall be responsible for maintenance of both the building and all onsite amenities, including landscaping, fencing, lighting, parking areas and storm water systems, ensuring they are clean, well kept and in good and safe working order.	Cont.	ISD			
10	Food may only be served in accordance with applicable health licenses and permits	Cont.	ISD			
Pub	lic Safety					
11	The Applicant or Owner shall meet the Fire Prevention Bureau's requirements.	СО	FP			
12	To the extent possible, all exterior lighting must be confined to the subject property, cast light downward and must not intrude, interfere or spill onto neighboring properties.	СО	Plng.			
Sign	nage					
13	Signage will be limited in size and location to that shown in the elevation diagrams and lighting after 10p.m. facing residential property will be turned down or off.	CO/Cont.	Plng.			
rina	al Sign-Off	Einal die	Dlas			
14	The Applicant shall contact Planning Staff at least five working days in advance of a request for a final inspection by Inspectional Services to ensure the proposal was constructed in accordance with the plans and information submitted and the conditions attached to this approval.	Final sign off	Plng.			

